

## Public Private Partnership (PPP) for Generating Employment Opportunities

**Expert Group Meeting on** 

Addressing Unemployment in IDB Member Countries in the Post-Crisis World

**Organised by Islamic Development Bank Group** 

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### THE OVERVIEW

- Understanding PPP
- Employment Opportunities in PPP and their Monitoring
- Transfer of Technology for Skills Upgrading
- Local Content for Maximizing Flow-on to Local Businesses
- Project Development Facility for PPP Creation



### What is Public-Private Partnership (PPP)

PPP can be defined as a

"long term partnership between the public and private sector through a contract or license, for providing infrastructure services"

Examples: Power supply, toll roads, container terminals



# Infrastructure and Non-Infrastructure Compared

- Non-Infrastructure (competitive)
  - Investors free to take up project anytime
  - No Bidding necessary
- Infrastructure (Govt. monopoly)
  - Investors not free to take up project
  - Majority Projects Solicited
  - Bidding necessary
  - Government gives right to do business

TYPE	Non- Infrastruc- ture	Infrastruc- ture
Public Sector only	<b>√</b>	<b>V</b>
Private Sector only	<b>√</b>	X
PPP	by shares	by contract

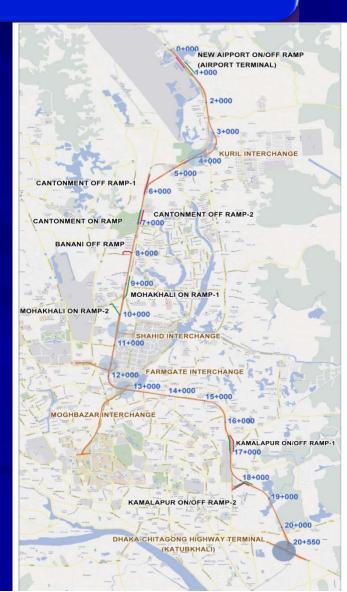
By default, all infrastructure belongs to the Public Sector

# Bangladesh Case Study: Dhaka Elevated Expressway PPP Project

- 26 km long 4-lane expressway in Dhaka City
- Capital cost US\$1243 million
- Awarded to Italian-Thai
   Development Public Company
   Ltd (ITD) in Jan. '11
- 25 Year Concession Period
- Fixed Toll Rates with escalation

The Expressway has provisions for Transfer of Technology and Local Content





# Transfer of Technology Clause in Concession Agreement (CA)

- Provision in CA for Concessionaire to provide Transfer of Technology (TOT) to Bangladesh
- TOT envisages Bangladesh increasing its capability to design, construct and maintain large civil mega-structures in the future
- 1% of capital cost (amounting to \$12.4m) kept aside for TOT as part of the concession
- TOT Plan to be prepared by Concessionaire and agreed by Government

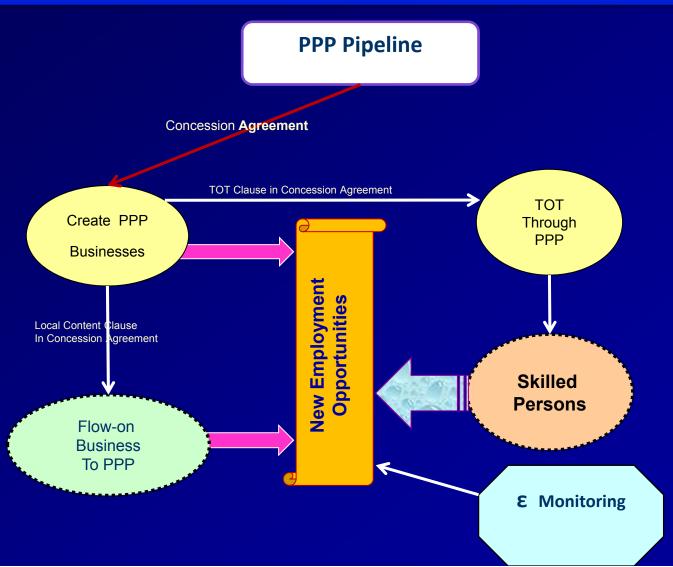


#### Local Content Clause in Concession Agreement

- Provision in CA for Concessionaire to commit to purchasing goods and services and engaging local contractors that will lead to flow-on businesses for Bangladesh
- 50% of capital cost (amounting to \$621m) committed as Local Content
- Local contractor firms to be informed about the work opportunities in the PPP project
- Institute of Civil Engineering and Management (ICEM) to be created under the CA
- ICEM will have use of the \$12.4m fund and facilitate and monitor both the TOT Plan and the flow-on businesses in Local Content
- ICEM is presently in the process of being established



### Overall Strategy for Employment Through PPP



### PPP Master Plan to Increase Employment

PPP Pipeline Development with **E** Considerations

- Project Intake
- Project Progression

Transfer of Technology Local Content



- ε Targets
- ε Statements
- ε National Database



### Proposal for PPP Development in IDB Member Countries

#### Islamic Infrastructure Ventures

(a PPP project development facility for MCs)

PPP Training, Awareness Creation and Support

**Individual Country 1** 

**Individual** Country 2

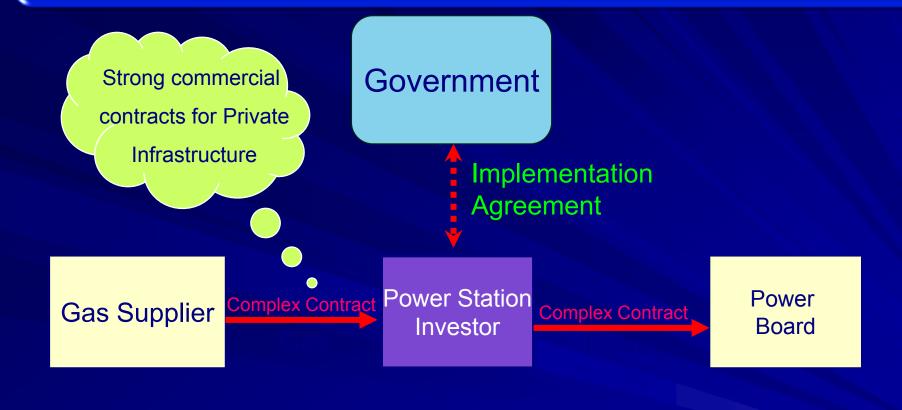
Individual Country 3

### Skills Needed

- Developing projects needs multiple skills in the executing agency
  - Technical
  - Commercial
  - Legal and contractual
  - Negotiations
- Public sector projects are significantly different from private sector projects
  - Needs to consider the concerns of private sector
  - Over tightening and over-safety turns away investors
  - Negotiation skills are highly needed
- Capacity of Government officials need to be urgently built in these areas



### Why are Skill Changes Necessary



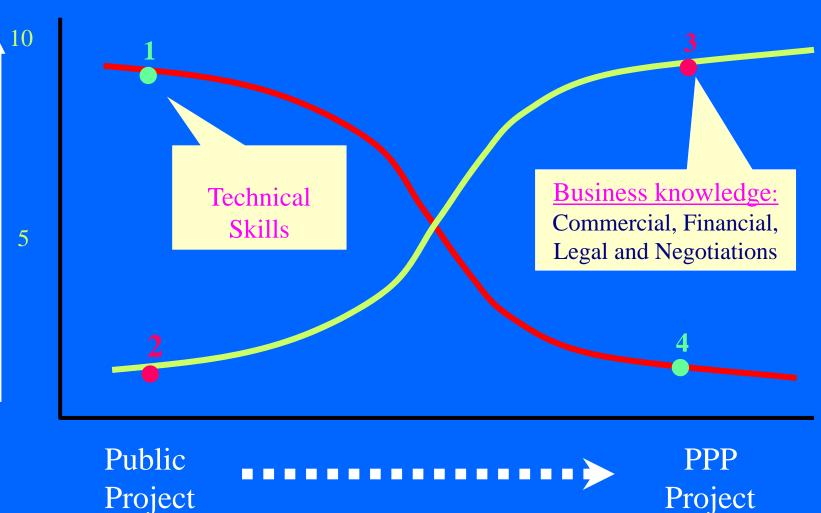
Contract documentation proportional to allocation and transferring of Risks.



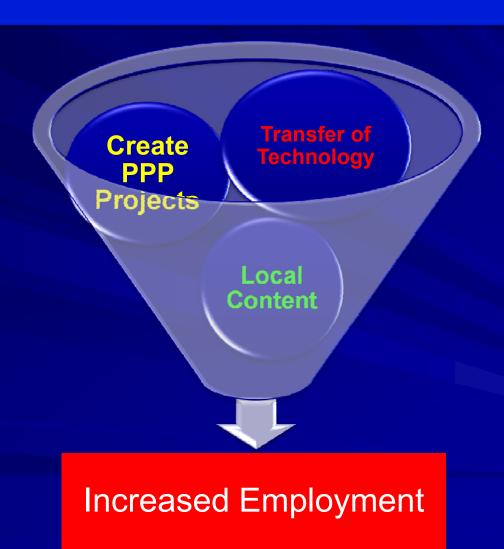
## Applicable to: • Government Consultants Donors Knowledge

Level of

### Changing Skills Needed



#### Increased Employment through PPP





# Employment Generation and Monitoring

- Employment Factor **E** to be planned, implemented and monitored in PPPs
- Methodologies need to be prepared to measure ε
- E performance monitoring
  - by ε statements
  - by ε national database

Outsidecountry **ε** (use least)

Membercountry ε (use medium)

In-country ε

(use maximum)



■ Master Plan on PPP with **&** considerations

#### **Summary of Recommendations**



Create PPP Businesses through a Robust PPP Pipeline: Each country to establish a PPP Pipeline and monitor (a) PPP intake (b) progression and (c) employment (ε)

**Create a Regional Project Development Facility:** Establish Islamic Infrastructure Ventures to take the up-front risks and assist MCs in developing PPP projects

Ensure Transfer of Technology (TOT) in Each PPP: Conduct skills gap analysis and insert TOT provision in each Concession Agreement

**Ensure Local Content in Each PPP:** Maximize country's share of business by inserting Local Content provision in each Concession Agreement

Large Scale Capacity Building on PPP: Create institutions and projects to carry out large-scale capacity building in financial, legal, risk, negotiations and other areas

**Measurement of E:** Prepare methodologies for employment performance monitoring and institutionalize it through  $\varepsilon$  statements and national  $\varepsilon$  database

Industrial Sector and Services Sector PPP: Identify the government enterprises in which PPP may be adopted, assess change in performance levels and  $\epsilon$  potential

Country Master Plans on PPP for Increasing ε: Prepare PPP Master Plan for each country that includes ε considerations